

SIDNEY D. WATSON
Saint Louis University School of Law
100 North Tucker Blvd.
St. Louis, Missouri 63101
watsonsd@slu.edu
314-977-2751 (office)
314-807-4792 (cell)

EDUCATION

Harvard Law School, Cambridge, Massachusetts
May, 1977. J.D. granted cum laude
President, Harvard Legal Aid Bureau

University of Southwestern Louisiana, Lafayette, Louisiana
May, 1974. B.A. with Highest Honors in Political Science
Outstanding Graduate, 1974. Phi Beta Phi

EMPLOYMENT

- 2001 - present **Saint Louis University, School of Law**, St. Louis, Missouri
Jane and Bruce Robert Professor, Center for Health Law Studies
- Courses recently taught:** Health Care Law; Access to Health Care Seminar, Health Reform Seminar; Health Law, Policy and Advocacy; Bioethics and Law; Torts; Access to Reproductive Services
- 1987 - 2001 **Mercer University School of Law**, Macon, Georgia,
Professor, 1995-2001; Associate Professor, 1990-1995;
Assistant Professor, 1987-1990
- 1999-2000 Visiting Professor,
Saint Louis University School of Law,
Center for Health Law Studies, St. Louis, MO
- Fall 1997 Visiting Professor,
Saint Louis University School of Law,
Center for Health Law Studies, St. Louis, MO
- March 1995 Visiting Scholar,
Seton Hall University Law School,
Health, Law and Policy Program, Newark, NJ
- 1984 - 1987 **Alaska Legal Services Corporation**, Dillingham, Alaska
Supervising Attorney, law office serving 32 native villages throughout Southwest Alaska
- 1982 - 1984 **Farmworkers Legal Assistance Project**, New Iberia & New Orleans, LA

Director, statewide legal services program representing migrant and seasonal farm workers

1980 - 1982 **New Orleans Legal Assistance Corporation**, New Orleans, Louisiana
Managing and Senior Attorney; Health, Welfare and Elderly Units

1978 - 1980 **Tulane University School of Law**, New Orleans, Louisiana
Assistant Professor and Director of Clinical Education

Courses Taught: Social Welfare Law, Evidence, Professional Responsibility, Trial Advocacy, Introduction to Advocacy

1977 – 1978 **Tulane University School of Law**
New Orleans, Louisiana
Director of Clinical Education (part-time)

Louisiana Center for the Public Interest
New Orleans, Louisiana
Staff Attorney (part-time)

PUBLICATIONS

Premiums and Section 1115 Waivers: What Cost Medicaid Expansion? __ SAINT LOUIS J. HEALTH LAW & POL'Y ____ (forthcoming 2016)

Out of the Black Box and Into the Light: Using Section 1115 Medicaid Waivers to Implement the Affordable Care Act's Medicaid Expansion, 15 YALE J. HEALTH POLICY, LAW & ETHICS 213(2015)

Medicaid, Marketplaces, and Premium Assistance: What is at Stake in Arkansas? 102 KY. L. JOURNAL 471(2013-2014)

The Patient Protection and Affordable Care Act of 2010: Impacts on Rural People, Places, and Providers: A Second Look, RURAL POLICY RESEARCH INSTITUTE, RURAL HEALTH PANEL, 2014 (coauthored with Andrew F. Coburn, Jennifer P. Lundblad, A. Clinton MacKinney, Timothy McBride and Keith J. Mueller)

Embracing Justice Roberts' New Medicaid, 6 Saint Louis J. Health Pol'y and Law 247(2013)

Transdisciplinary Public Policy: The Roles of Law & Public Health, forthcoming in TRANSDISCIPLINARY PUBLIC HEALTH: RESEARCH, METHODS, AND PRACTICE (Timothy McBride and Debra Haire-Joshu, eds.) (2013)

The Current and Future Role and Impact of Medicaid in Rural America, RURAL POLICY RESEARCH INSTITUTE, RURAL HEALTH PANEL, 2012 (coauthored with Keith J. Mueller, Andrew F. Coburn, Jennifer P. Lundblad, A. Clinton MacKinney and Timothy McBride)

Section 1557 of the Affordable Care Act: Civil Rights, Health Reform, Race and Equity, 55 HOWARD L. REV. 855 (2012)

Creating Multi-State Qualified Health Plans in Health Insurance Exchanges: Lessons for Rural and Urban America from the Federal Employees Health Benefits Plan, 5 SAINT LOUIS J. HEALTH LAW & POL'Y 103 (2011) (co-authored with Yolonda Campbell and Timothy McBride)

The High Performance Rural HealthCare System of the Future, Rural Policy Research Institute, Robert Wood Johnson Foundation, 2011 (coauthored with Keith J. Mueller, Andrew F. Coburn, Jennifer P. Lundblad, A. Clinton MacKinney and Timothy McBride)

Missouri Wisely Moves Ahead on Health Exchanges, KANSAS CITY STAR (September 2011)

Implementing Health Reform at the State Level: Access and Care for Vulnerable Populations, 39 J. LAW, MEDICINE AND ETHICS 69 (2011) (with John V. Jacobi and Robert Restuccia)

Mending the Fabric of Rural America: Health Reform as Social and Economic Development, 113 W. VA. L. REVIEW 1 (2010)

From Almshouses to Nursing Homes and Community Care: Lessons From Medicaid's History, 26 GA. ST. L. REV. 937 (2010)

Metaphors, Meaning and Health Reform, 54 SAINT LOUIS U. L. J. 1313 (2010)

Affordable Health Care, in COMMUNITY ECONOMIC DEVELOPMENT: A LEGAL GUIDE FOR ADVOCATES, LAWYERS AND POLICYMAKERS (Susan Jones & Roger Clay, eds.) (American Bar Association 2009)

Health Care in the Heartland: 2007 Health Insurance Survey of Missouri Farm and Ranch Operators (2008) (with Bill Lottero, Carol Pryor, Mark Rukavino, and Jeffrey Prottas)

Book Review, Colleen M. Grogan & Michael K. Gusmano, *Healthy Voices, Unhealthy Silence: Advocacy and Health Policy for the Poor*, 29 JOURNAL OF LEGAL MEDICINE 263 (2008).

Recent Issues in U.S. Health Care: The Massachusetts Health Reform Plan, 10 WASEDA PROCEEDINGS OF COMPARATIVE LAW 228 (2007)

The Road from Massachusetts to Missouri: Can Other States Replicate Massachusetts' Health Reform? 55 KANSAS L. REV. 1331 (2007)

Review Essay, Jonathon Engel, *Poor People's Medicine: Medicaid and American Charity Care since 1965 and Ronald J. Angel, Laura Lein, and Jane Henrici. Poor Families in*

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America's Health Care Crisis, 32 J. OF POLITICS, POLICY AND LAW 1053 (2007)

Does America Have Two Health Care Systems?, Opinion piece, St. Louis Post Dispatch (November 7, 2007)

When Wealth, Welfare and Markets Collide, Journal of the Japanese Society for American Legal Studies (2007) (published in Japanese).

The View from the Bottom, Medicaid Consumer-Directed Health Care and Cost Shifting to Patients, 51 SAINT LOUIS U. L. J. 403 (2007)

Living in the Red, Medical Debt and Housing Security in Missouri, Survey Findings and Profiles of Working Families, The Access Project (2007) (with Margarida Jorge, Andrew Cohen, and Robert Seifert)

The Massachusetts Plan: A Model for Missouri?, Missouri Foundation for Health (2006) (with Timothy McBride, Heather Bednarek, and Muhammad Islam)

Massachusetts: Map for Missouri? Fact Sheet Series, Missouri Foundation for Health Brief (2006) (with Timothy McBride, Heather Bednarek, Muhammad Islam, and Dan Gentry)

The Missouri Health Landscape: How Does it Compare to Massachusetts?, Missouri Foundation for Health (2006) (with Timothy McBride and Heather Bednarek)

HB1742: Medicaid Buy-in For Workers with Disabilities, Missouri Foundation for Health (2006) (with Timothy D. McBride, Heather Bednarek and Daniel Gentry)

State Policies to Expand Health Insurance Coverage For Workers in Small Businesses: A Comparison of Proposals, Missouri Foundation for Health (2006) (with Timothy D. McBride, Thomas Greaney, and Heather Bednarek)

Equity Measures and Systems Reform as Tools for Reducing Racial and Ethnic Disparities in Health Care, THE COMMONWEALTH FUND (2005)

Legal Column, Sticker Shock: Hospital Billing and Class Action Litigation, LAHEY CLINICAL MEDICAL ETHICS JOURNAL (Fall 2004)

Book Review, *Surveying AIDS Policy and Law—Glancing Back and Looking Forward, The AIDS Pandemic: Complacency, Injustice and Unfulfilled Expectations* by Larry O. Gostin, 19AIDS & PUBLIC POL'Y J. 67 (2004)

Reforming Civil Rights with Systems Reform: Health Care Disparities, Translation Services & Safe Harbors, 9 WASHINGTON & LEE RACE AND ETHNIC ANCESTRY J. 13 (2003)

Book Review, *Disentitlement? The Threats Facing Our Public Health-Care Programs and a Rights-Based Response* by Timothy Stoltzfus Jost, 24 J. LEGAL MED. 111 (2003)

Forward, Symposium on Unequal Treatment: Racial and Ethnic Disparities in Health Care, 48 ST. LOUIS U.L.J. 1 (2003)

The St. Louis Regional Health Commission: Re-Constructing a Safety Net, ST. LOUIS BRIEF (Spring 2003)

MISSOURI ADVOCATE'S GUIDE TO MEDICAID FOR PEOPLE WITH DISABILITIES (Missouri Protection and Advocacy Agency, Missouri Planning Council on Developmental Disabilities and the Southern Disabilities Law Center, 2002)

REPRESENTING THE POOR & HOMELESS: INNOVATIONS IN ADVOCACY (ed.) (ABA 2001)

Race, Ethnicity and Quality of Care: Inequalities and Incentives, 27 AM. J. L. & MED. 203 (2001)

Discharges to the Streets: Hospitals & Homelessness, 19 ST. LOUIS U. PUB. L. REV. 357 (2001)

Commercialization of Medicaid, 45 ST. LOUIS U. L. J. 53 (2001)

Book Review, *Health Care Divided: Race and Healing a Nation* by David Barton Smith, 21 J. LEGAL MED. 601 (2000)

GEORGIA ADVOCATE'S GUIDE TO HEALTH CARE (State Bar of Georgia Health Law Section 1998, 2d ed.1999, 3rd ed 2000)

Welfare Reform and Medicaid: Expanding Medicaid Coverage for Two-Parent Families, U. HOUS. HEALTH L. NEWS (JUNE 1999)

Race, Ethnicity & Hospital Care: The Need for Racial and Ethnic Data, 30 J. HOSP. L. 125 (1997)

In Search of the Story: Physicians and Charity Care, 15 ST. LOUIS U. PUB. L. REV. 353 (1996)

Health Care in the Inner City, in RACE, POVERTY AND AMERICAN CITIES (Charles Boger & Judith Wegner, eds.) (U.N.C. Press 1996)

Medicaid Physician Participation: Patients, Poverty & Physician Self-Interest, 21 AM. J. L. & MED. 191 (1995)

Minority Access and Health Reform: A Civil Right to Health Care, 22 J. L. MED. & ETHICS 127 (1994)

Health Care in the Inner City - Asking the Right Question, 71 N. C. L. REV. 1647 (1993)

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When Parents Die, 41 EMORY L. J. 864 (1992)

Eliminating Fear Through Comparative Risk: Docs, AID and the Anti-Discrimination Ideal, 40 BUFF. L. REV. 739 (1992)

A Georgia Physician's Guide to HIV and the Law (continuing medical education materials)(November 1991)

AIDS and the Law: A Legal Guide for Georgia (community legal education materials) (February 1991)

Reinvigorating Title VI: Defending Health Care Discrimination--It Shouldn't Be So Easy, 57 FORDHAM L. REV. 939 (1990)

Book Review, *Society to L & D . . . State!* by Murray A. Freedman, M.D., 79 J. MED. ASS. OF GA 200 (1990)

In Re Alice Baker: Welfare Law and Advocacy Training Materials, in Gary Bellow and Bea Moulton, LAWYERING PROCESS: CIVIL PROBLEM SUPPLEMENT (Foundation Press, 1978)

FUNDED RESEARCH

Missouri Foundation for Health, Health Law and Policy Support for Advocates, funding to provide legal and policy research for grassroots consumer health advocates in Missouri, principal, 2013-2016.

Rural Policy Research Institute (RUPRI) Health Panel. Funded by the Helmsly Foundation, Federal Office of Rural Health Policy and other sources, this inter-disciplinary research team provides analysis to Congress, U.S. Department of Health and Human Services and others, 2011-2014.

Missouri Foundation for Health, Missouri Medical Debt Project, three-year community based research project to investigate the impact of medical debt on individuals, providers and communities in Missouri, principal investigator, 2005-2008

Missouri Foundation for Health, interdisciplinary analysis of Massachusetts Health Reform and how similar reform could be implemented in Missouri, including an analysis of coverage and costs, co-investigator, 2006

Missouri Foundation for Health, interdisciplinary analysis of selected health-related bills being considered by the Missouri General Assembly, co-investigator, 2006

RECENT PRESENTATIONS

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Premiums and Section 1115 Waivers: What Cost Medicaid Expansion?, American Association of Law Schools Annual Meeting, New York, NY, January 2016

Closing the Coverage Gap: Medicaid Expansion, Missouri Foundation for Health Infant Mortality Reduction Initiative Joint Backbone Meeting, St. Louis, MO, November 2015

Health Insurance Marketplace and Enrollment for 2016, St. Louis on the Air, Public Radio, St. Louis, MO, November, 2015

Closing the Coverage Gap: Medicaid Expansion, Missouri Health Advocates Retreat, St. Louis, MO November, 2015

What Consumers Need to Know about New EPOs, Cover Missouri Webinar, St. Louis, MO, November 2015

What Price Medicaid Expansion?, American Society of Bioethics and Humanities Annual Meeting, Houston, TX, October 2015

Medicare, Seniors and Medicaid Expansion, Missouri Rural Crisis Center, 30th Anniversary Annual Meeting, Columbia, MO, August 2015

King v Burwell: The Decisions and its Impact, Discussion Group, Southeastern Association of Law Schools (SEALS) Annual Conference, Boca Raton, FL, July 2015

King v Burwell, What It Could Mean for Missouri, Missouri Hospital Association, Jefferson City, MO, June 2015

Testimony, SB 419 Block Granting Medicaid, Missouri Senate, Jefferson City, MO, April 2015

Medicaid Reform, Medicaid Expansion & Medicaid Block Grants, Medicaid Coalition, Jefferson City, MO, March 2015

From Almshouses to Nursing Homes and Community Care: Lessons From Medicaid's History, Fifty Years of Medicare and Medicaid Conference, The Ohio State University, March 2015

Testimony, SB 89 Health Insurance Premium Rate Review, Missouri Senate, Jefferson City, MO, March 2015

Healthcare in Rural Missouri Matters, panel presentation, Missouri Rural Crisis Center, Kirksville, MO, February 2015

The Medicaid Expansion Debate, A.T. Still University Kirksville College of Osteopathic Medicine, Kirksville, MO, February 2015.

Understanding the Medicaid Reform Bills in Missouri, Missouri Health Care for All Board of

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Directors, St. Louis, MO, December 2014

Medicaid Expansion in Missouri: How You Can Help, Catholic Charities Queen of Peace Center, St. Louis, MO, December 2014

Medicaid Expansion: Policy, Politics and Waivers, Nordenberg Lecture in Law, Medicine, and Psychiatry, University of Pittsburgh School of Law, Pittsburgh, PA, November 2014

Waivers, Federalism and Accountability: Congress and the Courts, Symposium, Medicaid at 50, Yale Law School, New Haven, CN, November 2014

PROFESSIONAL AND CIVIC ACTIVITIES

HEALTH LAW SCHOLARS WORKSHOP, Chair, 2002-2016

PARMET SYMPOSIUM, Invited Participant, University of Michigan School of Public Health, Ann Arbor, MI, April 2015

BEYOND FERGUSON OPENING PLENARY, Organizer, American Society of Law, Medicine and Ethics, Health Law Professors Conference, SLU Law, St. Louis, MO, June 2015

JAY HEALEY PLENARY SESSION ON TEACHING HEALTH LAW, Co-chair and Moderator, American Society of Law, Medicine and Ethics, Health Law Professors Conference, SLU Law School, St. Louis, MO, June 2015,

CO-COUNSEL FOR AMICUS BEFORE UNITED STATE SUPREME COURT, *NFIB v Sibelius*, 132 S.Ct. 2566 (2012), drafted brief in support of the constitutionality of the Medicaid expansion

AMERICAN JOURNAL OF LAW AND MEDICINE, Board of Editors, 1999 to present

MEDICAID TRANSFORMATION WORK GROUP, member, 2014-2016

MISSOURI HEALTH CARE FOR ALL, Board of Directors, 2012 – present

MISSOURI JOBS WITH JUSTICE, member, 2004 to present

MISSOURI DISABILITY COALITION ON HEALTHCARE REFORM, Planning Council, 2007 to 2013.

Co-counsel for plaintiffs, *Lankford, et al, v. Sherman (W.D. Mo, filed 2005)*, successful challenge to the State of Missouri policy eliminating Medicaid coverage for medical equipment and supplies for adult Medicaid recipients.

AMERICAN SOCIETY OF LAW, MEDICINE AND ETHICS, Member, 1988 to present

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SOCIETY OF AMERICAN LAW TEACHERS, Member, 1988 to present

FIRST UNITARIAN CHURCH OF ST. LOUIS, Member

PROFESSIONAL RECOGNITION

GRANTWINNER AWARD FOR EXCELLENCE IN RESEARCH, Saint Louis University Division of Research Administration, 2015

JAY HEALY HEALTH LAW PROFESSOR OF THE YEAR, American Society of Law, Medicine and Ethics, 2012

2005 EQUAL JUSTICE AWARD, Legal Services of Eastern Missouri, for outstanding public service on healthcare issues impacting the low-income community